

ITEM #17: APPROVAL OF CONSENT ITEMS

A. MINUTES

Minutes of the HRTPO Board meeting held on October 20, 2016 are attached.

Attachment 17-A

RECOMMENDED ACTION:

Approve the minutes.

Hampton Roads Transportation Planning Organization (TPO) Board Summary Minutes of October 20, 2016

The Hampton Roads TPO Board Meeting was called to order at 10:42 a.m. in the Regional Board Room, 723 Woodlake Drive, Chesapeake, Virginia, with the following in attendance:

HRTPO Voting Members in Attendance:

Linda T. Johnson, Chair (SU)
Thomas Shepperd, Vice Chair (YK)
Alan P. Krasnoff (CH)
Ella Ward (Alternate, CH)*
Donnie Tuck (HA)
Rex Alphin (IW)
Michael Hipple (JC)
McKinley Price (NN)
Kenneth Alexander (NO)
Herbert Green (Alternate, PQ)

Kenneth Wright (PO)
William D. Sessoms (VB)
Paul Freiling (WM)
James Utterback (VDOT)
William Harrell (HRT)
Cathy Vick (Alternate, VPA)
Todd Tyree (WATA)
Delegate Chris Stolle (GA)
Delegate David Yancey (GA)

HRTPO Nonvoting Members in Attendance:

James E. Baker (CH)
J. Brent Fedors (GL)
Mary Bunting (HA)
Randy Keaton (IW)
Bryan Hill (JC)
Cynthia Rohlf (Alternate, NN)
Wynter Benda (Alternate, NO)
J. Randall Wheeler (PQ)
Lydia Pettis Patton (PO)
Patrick Roberts (SU)

Dave Hansen (VB)
Marvin Collins (WM)
Neil Morgan (YK)
Greg Edwards (CTAC)
Ivan Rucker (FHWA)
Cdr. Ken Kostecki (Alternate, U.S. Coast Guard)
Capt. Michael Moore (U.S. Navy)
Col. Joseph Ladner (Alternate, Langley-Eustis)

Participating Jurisdictions

Barry Cheatham (FR)
Randy Martin (FR)

Michael W. Johnson (SH)
Barry Porter (SH)

HRTPO Executive Director:

Robert A. Crum, Jr.

HRTPO Voting Members Absent:

Phillip Bazzani (GL)
W. Eugene Hunt (PQ)
Senator Mamie Locke (GA)

Senator Frank Wagner (GA)
Jennifer Mitchell (DRPT)
John Reinhart (VPA)

HRTPO Nonvoting Members Absent:

Jim Bourey (NN)	Ryan Long (FTA)
Marcus Jones (NO)	Art Moye (FTAC)
Grindly Johnson (Commonwealth of Virginia)	Col. William Galbraith (Langley-Eustis)
John Malbon (CTB)	Robert S. Bowen (NAA)
Jeffrey Breeden (FAA)	Ken Spirito (PAC)
Wayne Fedora (FHWA)	Capt. Rick Wester (U.S. Coast Guard)
Terry Garcia-Crews (FTA)	Randall P. Burdette (VDOA)

HRTPO Staff:

Camelia Ravanbakht	Kendall Miller
Rob Case	Keith Nichols
Kathlene Grauberger	Joe Paulus
Michael Kimbrel	Dale Stith
John Mihaly	Beth Vandell

* Late arrival or early departure

Others Recorded Attending:

John Gergely, Dannan O'Connell, Donna Sayegh (Citizen); Earl Sorey (CH); Lynn Allsbrook, Brian DeProfio, Jimmy Gray (HA); Britta Ayers, Bryan Stilley, Thelma Drake, Jeffrey Raliski, Ann Phillips, Michelle Washington, James Wright, Bob Baldwin (PO); Leroy Bennett, Eric Nielson (SU); Kevin Page (HRTAC); Beth Baker, Rhonda Murray (U.S. Navy); George Janek (U.S. Army Corps of Engineers); Drew Lumpkin (Senator Warner); Diane Kaufman (Senator Kaine); Mike Crist (CBBT); Ross Grogg (Kemper Consulting); Phil Lohr, Gary Webb (WSP/Parsons Brinckerhoff); Ken Yarberry (RK&K); Tom Inglima (Wilcox Savage); Ellis W. James (Sierra Club and NEC Observer); Frank Papcin (CTAC); Mark Geduldig-Yatrofsky (Portsmouth City Watch); Bert Ramsay (Lane Construction); Jordan Pascale (Virginian-Pilot); Theresa Clift (Daily Press); Tracy Agnew (Suffolk News-Harold); Roger Sorkin, Nate Birnbaum, Judy Rolfe, John Sennett (Tidewater Security Project); Ray Amoroso (HRT); Angel Deem, David Forster, Tony Gibson, Dawn Odom, Pete Reilly, Scott Smizik (VDOT); Will Christopher (HRPTA); Candace Reid (Hampton Roads Chamber of Commerce); Doug Albert, Priscilla LeMoine (Hampton Roads Realtors Association); David Miller (PFM); Chris Null (Mode 5); Cathy Aiello (Aiello Enterprises); Kelli Arledge, Nancy Collins, Sharon Lawrence, Mike Long, Joe Turner, Chris Vaigneur (HRPDC Staff)

Election of HRTPO Board Officers

Mayor William Sessoms, HRTPO Nominating Committee Chair, reported the HRTPO Board Bylaws state that the HRTPO Board election of officers is to take place during the first meeting after October 1st of each year. He stated the HRTPO Nominating Committee recommends Mayor Linda Johnson and Mr. Thomas Shepperd for the positions of HRTPO Chair and Vice-Chair with HRTPO Executive Director Robert Crum as Secretary.

Mayor Alan Krasnoff Moved to approve the nominations of Mayor Linda Johnson and Mr. Thomas Shepperd as HRTPO Chair and Vice-Chair, and Mr. Robert Crum as Secretary; seconded by Mayor Kenneth Wright. The Motion Carried.

Approval of Agenda

Chair Linda Johnson asked for any additions or deletions to the agenda. Hearing none, Mr. Rex Alphin Moved to approve the agenda; seconded by Mr. Herbert Green. The Motion Carried.

Executive Director Report

Mr. Robert Crum, HRTPO Executive Director, directed members towards his report included in the agenda package and asked if there were any questions. There were no questions.

Employee Recognition

Mr. Robert Crum, HRTPO Executive Director, introduced Ms. Beth Vandell as Administrative Assistant and Ms. Kathlene Grauberger as Transportation Planner for the HRTPO.

Mr. Crum recognized Ms. Dale Stith, HRTPO Principal Transportation Planner, for her 10 years of outstanding service to the HRTPO.

Workshop Agenda

Commonwealth Transportation Board Member Comments and Updates

Mr. Jim Utterback, on behalf of Mr. John Malbon, Commonwealth Transportation Board (CTB) member, reported the CTB had its second workshop discussion on the Hampton Roads Crossing Study (HRCS) Supplemental Environmental Impact Statement (SEIS). He also stated the CTB approved a resolution supporting the conversion of Southside HOV lanes to HOT lanes.

Virginia Department of Transportation

Mr. James Utterback, Virginia Department of Transportation (VDOT) Hampton Roads District Administrator, reported that the state received five bids on its Request for Qualifications (RFQ) for the I-64 Southside and High Rise Bridge Phased Construction. He also noted a Design Public Hearing would take place on October 26, 2016 for this project. Mr. Utterback stated the second phase of the I-64 widening would begin on October 26, 2016. Mr. Utterback also reported the state has received over 400 SMART SCALE applications worth approximately \$9 billion dollars; noting there will be only up to \$750 million of SMART SCALE funding available to allocate.

Virginia Department of Rail and Public Transportation

There were no representatives present from the Virginia Department of Rail and Public Transportation (DRPT).

Virginia Port Authority Update

Ms. Cathie Vick of the Virginia Port Authority (VPA) reported that the VPA signed a new lease for the Virginia International Gateway (VIG), which will go into effect on November 1, 2016, and will allow the Port to begin work on doubling capacity at the deep-water container terminal. She also stated the Port is working closely with the Army Corps of Engineers and the U.S. Navy to help dispel concerns regarding the HRCS-SEIS. Last, she noted a SMART SCALE application for the Terminal Boulevard Interchange that the Port worked on in conjunction with VDOT and the City of Norfolk.

HRT and WATA Updates

Mr. William Harrell of Hampton Roads Transit (HRT) reported that HRT completed 30 percent of the preliminary engineering plans for the Virginia Beach Light Rail Extension and noted the cost estimate for the project has been revised to \$243 million. Mr. Harrell also stated HRT hosted public meetings last week on the Peninsula Corridor Study, which it will be reporting on further in January 2017. HRT also will soon initiate additional study on high-capacity transit to serve Naval Station Norfolk.

Mr. Todd Tyree of the Williamsburg Area Transit Authority (WATA) had no comments.

Citizen Transportation Advisory Committee (CTAC) Update

Mr. Greg Edwards, Citizen Transportation Advisory Committee (CTAC) Chair, reported that CTAC met for its regular meeting on October 13, 2016 and discussion consisted of HRCS-SEIS updates. He noted the Committee agreed to call a special CTAC meeting on October 26, 2016 to further discuss the topic and recommend a preferred alternative to the HRTPO Board.

Military Liaisons Comments and Updates

Captain Michael Moore of the U.S. Navy reported the U.S. Navy has released its FY 2015 Economic Impact Report for the Hampton Roads area. He noted the U.S. Navy's economic impact on the region in FY 2015, totaling \$10.75 million. This was the first time the economic impact surpassed \$10 million in three years, and represented a \$770 million increase over FY 2014.

Colonel Joseph Ladner of Langley-Eustis had no comments.

Commander Ken Kostecki of the U.S. Coast Guard reported that repairs on the North Landing Bridge have been completed. He also thanked the Chesapeake Fire Department for

its assistance in performing a channel survey from the Gilmerton Bridge to the Great Bridge Locks following Hurricane Matthew.

Freight Transportation Advisory Committee (FTAC) Update

There was no representative from FTAC in attendance.

FY 2016 Audited Financial Report

Mr. Michael Garber, Partner at PBMares, LLP, briefed the HRTPO Board on the outcome of the FY 2016 audited financial report. It was concluded that no material weaknesses or deficiencies were identified in any of the internal controls or processes of financial activity; all information was free of any material misstatements; and the organization “presented fairly.”

2017 HRTPO Legislative Agenda

Mr. Robert Crum, HRTPO Executive Director, reported the HRTPO Legislative Ad-Hoc Committee met on June 3, 2016 to discuss legislative priorities of the HRTPO and to develop a draft 2017 Legislative Agenda for HRTPO Board consideration and submission to the Hampton Roads Caucus of the General Assembly and the Hampton Roads Congressional Delegation.

Mr. Crum reviewed the following legislative priorities:

- Pursuit of federal/state funding to complete a Tier II EIS for higher-speed passenger rail between Hampton Roads and Richmond.
- Continued pursuit of funding for Trains 2 and 3 to Norfolk.
- Pursuit of federal/state funding for the widening of I-64 between Hampton Roads and Richmond.
- Pursuit of legislation to make whole the original intent of HB2313 by providing additional transportation funding to the Hampton Roads region.

HRPDC/HRTPO – Potential Meeting Adjustments

Mr. Robert Crum, HRTPO Executive Director, briefed the board regarding a proposed change in the meeting schedule in 2017 for the HRTPO, HRPDC, HRMFFA, and HRTAC (attached).

HRCS – SEIS: Review of Public/Agencies Comments and Discussion

Mr. Scott Smizik, VDOT Project Manager, reviewed on updates to the HRCS-SEIS discussion. He reported a formal recommendation was submitted to the U.S. Army Corps of Engineers (USACE) recommending Alternative B for the preferred alternative/preliminary Least

Environmentally Damaging Practicable Alternative (LEDPA); cooperating agencies have been briefed on public comments to inform the preliminary LEDPA discussion; and VDOT is continuing to meet with USACE and the U.S. Navy to discuss Section 408 issues.

After a review of the public comments from the 45-day public comment period, Mr. Smizik detailed the comments VDOT received, noting that 572 comments were received via comment form, email, letter, or court reporter. These comments prioritized the I-64 HRBT and the I-564 Connector, and 60 percent of the public preferred Alternative D. Mr. Smizik also listed the various comments received from public agencies, localities, and elected officials, as well as hybrid proposals suggested by the City of Newport News, the City of Norfolk, and others. Last, he stated the CTB will decide on the Preferred Alternative at its meeting scheduled on December 7, 2016.

HRCS-SEIS: Potential Funding Scenarios and Status Report

Mr. Robert Crum, HRTPO Executive Director, and Mr. Kevin Page, HRTAC Executive Director, briefed the Board on a status report on the HRCS-SEIS; and a Potential Plan of Finance Scenario developed by the HRTAC Funding Strategies Advisory Committee (FSAC) for each of the Draft HRCS-SEIS Alternatives (A-D) that incorporate HRTAC projects underway or committed.

Mr. Crum noted the following observations:

- Alternatives C and D appear to have major challenges that could prevent them from being the Least Environmentally Damaging Practicable Alternative (LEDPA).
- Alternatives C and D cannot meet fiscal constraint within the Long-Range Transportation Plan (LRTP).
- Alternatives A and B seem to have the most potential to be the LEDPA.
- The selected Preferred Alternative must be able to be constructed, permitted, and funded in the 2040 LRTP.

Mr. Page explained that while Alternative D represents the projects that will meet the region's long-term needs, it would be better suited for the LRTP Vision Plan given its permitting and financing challenges. Mr. Page recommended identifying a LEDPA to begin construction of projects based on project readiness, noting two options which work within the 2040 LRTP as adopted by the HRTPO Board:

1. Alternative A Modified: Delivers the Hampton Roads Bridge-Tunnel (HRBT), High-Rise Bridge (HRB) II, Bowers Hill (added), the Ft. Eustis Boulevard Interchange, and 460/58/13 without impact to other projects. Each may be completed under the approved 2040 LRTP.
2. Alternative B-3 delivers HRBT, HRB II, Bowers Hill (added), Ft. Eustis Interchange, and 460/58/13. The second segment of Alternative B, I-564 Connector/VA-164, would be delivered by 2048 (with HOT tolls) and 2052 (without HOT tolls) following further project development.

Mr. Michael Hipple shared his frustration with congestion in the region and the importance of addressing areas in need of relief. He stated he would like to move forward with plans which can be achieved and financed.

Mayor Donnie Tuck stated he has heard concerns about the impact of expanding the Hampton Roads Bridge Tunnel (HRBT), particularly on historical assets in the region. Mr. Crum stated that the projects would be kept within the existing right-of-way. Mr. Smizik commented that the expansion can be made within the bounds of existing sound walls and avoids historical assets of concern.

Mayor William Sessoms noted the HRBT is the most congested roadway in the region, while also stating there should be funding to allow studies to move forward with other areas of concern such as I-564 and the I-664 Connectors.

Vice Chair Tom Shepperd discussed notable transportation decisions made in Hampton Roads and the importance of moving forward on this project.

Mr. Alphin commented that the key area of congestion, the HRBT, would be addressed reasonably and in a financially responsible manner with Alternative A Modified.

Delegate Stolle discussed the progress made on the HRCS and the accountability the HRTPO Board has in ensuring its citizens' money is spent wisely and in a manner which helps the region progress for the future.

Mayor Tuck discussed congestion he has experienced on other roadways by commuters attempting to bypass the HRBT when it becomes blocked with traffic, noting that he supports expanding the HRBT ahead of other projects.

Mayor Price commented on the importance of transit in any plans to address congestion relief.

Mayor Freiling agreed with Mayor Price, stating that it would be a missed opportunity if HOT lanes were not added to facilitate transit in these projects. He also commended Mr. Crum and Mr. Page for their presentation.

Delegate David Yancey Moved to approve Alternative A Modified as the HRTPO Board's HRCS-SEIS Recommended Preferred Alternative. His complete statement is below:

"As we sit around this table today, we represent people from all walks of life. The decision ahead of us, we need to respond to our constituents' needs, address economic development, give assurance to the military in the face of another round of sequestration and potential BRAC, and unite our rural and urban populated communities and show that we are all unified and serious about fixing our transportation network, growing our economy, and making for a great quality of life."

"I believe the projects we select must be fundable and constructible. By selecting Alternative A-Modified we can retain the current approved 2040 Fiscally Constrained Long Term Transportation Plan adopted by the HRTPO in July of 2016. Alternative A can include

the opportunity for delivery of HOV-3 comingled transit use for HRT bus rapid transit. We can build the improvements to the HRBT, and complete a series of projects throughout the region which will address traffic congestion and improve our transportation system for our residents. With this action, we will be able to finally show meaningful progress within the next 10 – 15 years.”

“The remaining segments of the SEIS Alternative D need further study and agreement before we can move them forward, and they belong in the Vision Plan for future development.”

“So as looking ahead, the Region needs to provide the Commonwealth Transportation Board input on its decision, which will meet in December in order to select an SEIS Preferred Alternative. Ideally, I would like to take the vote today. Members have had time to review the facts and plans of finance. I realize it’s quite a lot of information and I realize that the HRTPO’s SEIS Preferred Alternative decision is scheduled for November 17th. However, I am proposing the following motion be considered for this meeting, as I am concerned as we approach the holiday season that we need to ensure that we have a quorum at the November meeting to be able to act on this very important initiative for the Region.”

“This is a pivotal moment for our Region, Madam Chair, I am pleased to offer the following motion for today’s meeting:

“The HRTPO endorses and recommends Alternative A of the Hampton Roads Crossing Study SEIS to the Commonwealth Transportation Board as the Least Environmentally Damaging Practicable Alternative, to include the opportunity for delivery of HOV-3 comingled transit use for bus rapid transit, and the HRTPO recommends that the Hampton Roads Transportation Accountability Commission take action to implement the proposed HRTAC SEIS Alternative A Modified Plan of Finance to advance Alternative A and other important regional projects forward to construction at the following project timeline:

By 2022

I-64 Peninsula - Segments 1, 2 and 3

64/264 Interchange - Phases 1 and 2

I-64 Southside/High Rise Bridge – Phase 1

460/58/13 Connector - Project Readiness

“Madam Chair and Members, following along on Slide 13 of today’s SEIS Status Report Presentation:

FIRST

By 2024

HRBT

SECOND

By 2031

I-64 Southside/High Rise Bridge Phase 2

Bowers Hill Interchange

THIRD

By 2035

Route 460/58/13 Connector

Fort Eustis Blvd Interchange

“Madam Chair, I also further resolve, that the HRTPO incorporates the I-564 extension Patriots Crossing and Craney Island Connector improvements to the I-664/Monitor Merrimac Memorial Bridge Tunnel into the LRTP Vision Plan for further study and consensus.”

“Having spoken to House Appropriations Chair, Delegate Chris Jones, and Secretary of Transportation Aubrey Layne that they shall commit to a study of both of these long range plans and up to \$7 million. Pardon me Madam Chair, while I am looking at my notes...that we shall, with that money, look to the LRTP Vision Plan for further study and that there will be a Memorandum of Understanding that Virginia will do the study as long as HRTAC funds are available to commence that study, and finally Madam Chair, I move that we vote on this today with this opportunity to vote on this today we can send it to the Hampton Roads Transportation Accountability Commission for that group, as well, to vote on the motion today.”

Delegate David Yancey Moved to accept Alternative A Modified; seconded by Mayor Wright.

Mr. Ivan Rucker asked about the voting membership status of the city of Franklin and Southhampton County. Chair Johnson responded by noting the amendment to the bylaws of the HRTPO was in the consent agenda, and Dr. Ravanbakht detailed each of the steps taken to support their advancement to voting membership. Dr. Ravanbakht explained that if the Board consents to amend its bylaws at the meeting, Governor Terry McAuliffe is prepared to approve the request as required by federal regulations.

Mayor Price clarified the motion and commented he would like to have more time to review information about the HRCS-SEIS Alternatives. Delegate Yancey responded by stating the importance of moving forward in this process.

Mayor Alexander expressed he initially had reservations about Alternative A, but after Delegate Yancey included the commitment to study other projects, he is prepared to support the motion.

Chair Johnson added that the three priorities of the decision are for it to be buildable, fundable, and to provide congestion relief. She also commented that the motion would meet these criteria, as well as to move forward with other projects in the region. Chair Johnson then called for a vote.

A roll call vote was taken:

Mayor Krasnoff	Yes
Mr. Bazzani	Absent
Mayor Tuck	Yes
Mr. Alphin	Yes
Mr. Hipple	Yes
Mayor Price	Yes
Mayor Alexander	Yes
Mr. Green	Yes
Mayor Wright	Yes
Mayor Johnson	Yes
Mayor Sessoms	Yes
Mayor Freiling	Yes
Mr. Shepperd	Yes
Senator Locke	Absent
Senator Wagner	Absent
Delegate Stolle	Yes
Delegate Yancey	Yes
Mr. Harrell	Yes
Mr. Tyree	Yes
Mr. Utterback	Yes
Ms. Mitchell	Absent
Ms. Vick	Yes

The motion passed unanimously.

(Dr. Ward departs)

Meeting Agenda

Public Comment Period

Ms. Donna Sayegh, Portsmouth Citizen, addressed the HRTPO Board regarding the structure of the HRPDC and HRTPO.

Mr. Frank Papcin, Virginia Beach Citizen, addressed the HRTPO Board regarding HOT lanes.

Mr. Ellis W. James, Norfolk Citizen, addressed the HRTPO Board regarding coal dust in Norfolk.

A transcription of the public comments made orally during HRTPO Board meetings will be included in the HRTPO Agenda each month. The transcript will also be posted on the HRTPO website when available.

Submitted Public Comments

Chair Johnson reported there were no submitted comments in the Agenda packet.

Consent Agenda

The Consent Agenda is as follows:

- Minutes
- Monthly Financial Report
- FY2016 Audited Financial Report
- HRPDC/HRTPO – Potential Meeting Adjustments
- FY 2015-2018 TIP Amendment (UPC T15554): CBBT
- 2017 HRTPO Legislative Agenda – Resolution
- HRTPO Amended Bylaws
- Transportation Alternatives Program Project Proposals

Mayor Sessoms Moved to approve the Consent Agenda as written; seconded by Mr. Hipple. The Motion Carried.

HRTPO Board Three-Month Tentative Schedule

Chair Johnson outlined the HRTPO Board three-month tentative schedule in the Agenda Packet, noting that the December 2016 meeting is cancelled.

Minutes of HRTPO Advisory Committee Meetings

Chair Johnson noted there were summary minutes from the Transportation Technical Advisory Committee (TTAC) included in the Agenda packet.

For Your Information

Chair Johnson highlighted the items in the For Your Information section of the Agenda packet.

Old/New Business

There was no old/new business.

Adjournment

With no further business to come before the Hampton Roads TPO, the meeting adjourned at 12:24 p.m.

Mayor Linda Johnson
Chair

Robert A. Crum, Jr.
Executive Director/Secretary

Hampton Roads Regional Meetings

HRPDC/HRTPO/HRTAC/HRMFFA

Month	HRTPO 10:30 AM	HRPDC 12:30 PM	HRMFFA 10:30 AM	HRTAC 12:30 PM
JANUARY	✓	✓		
FEBRUARY	✓	✓		
MARCH			✓	✓
APRIL	✓	✓		
MAY	✓	✓		
JUNE			✓*	✓*
JULY	✓	✓		
AUGUST				
SEPTEMBER	✓	✓	✓	✓
OCTOBER	✓*	✓*		
NOVEMBER	✓	✓		
DECEMBER			✓	✓

**Annual Meeting*