



INTEGRATING RESILIENCE INTO PROJECT PRIORITIZATION AND DECISION-MAKING

Hampton Roads Certification Review

August 14, 2024

Background

**HRPDC
Resiliency
Studies and
Planning Efforts**

**HRTPO
Resiliency
Studies and
Planning Efforts**

**Incorporating
Resiliency in the
LRTP Process**

SEA LEVEL RISE IN HAMPTON ROADS

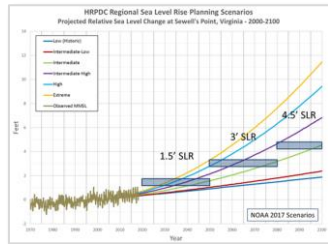
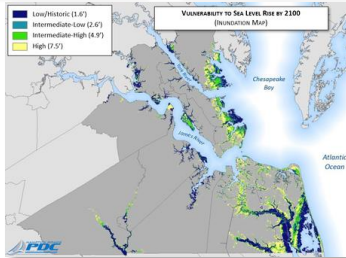
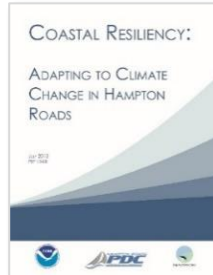
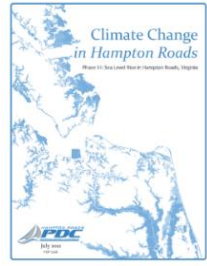
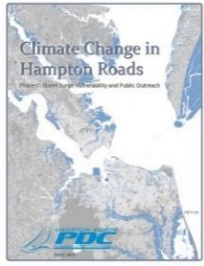
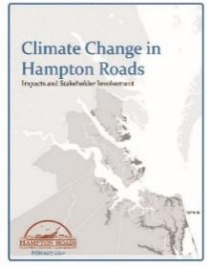
- Hampton Roads is experiencing the highest rate of relative Sea Level Rise on the East Coast
- Sea Level Rise will result in significant impacts:
 - Permanent inundation of some areas
 - More frequent flooding of other areas
 - Some areas that have not seen flooding will start to experience it

Vulnerability to Sea Level Rise (SLR)



Source: National Climate Assessment via EPA, data from Hammar-Klose and Thieler 2001

RESILIENCY AND VULNERABILITY PLANNING EFFORTS



Regional Sea Level Rise Policy

Screening Values

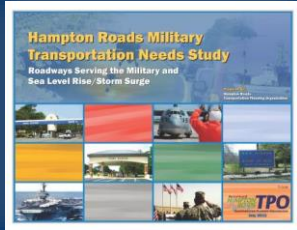
- 1.5 Feet for Near-Term Planning (2018-2050)
- 3 Feet for Medium-Term Planning (2050-2080)
- 4.5 Feet for Long-Term Planning (2080-2100)

Risk-Based Engineering

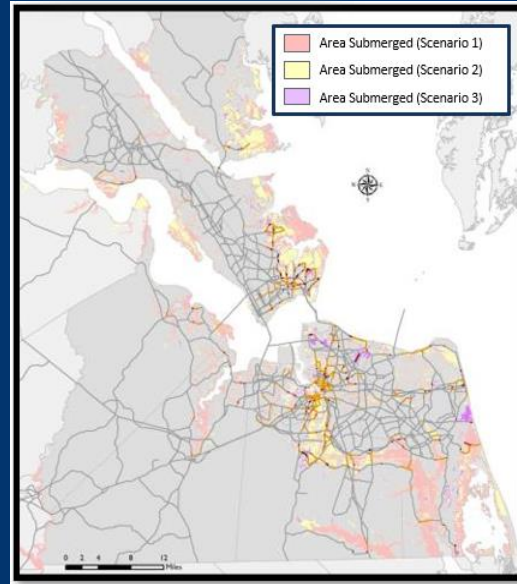
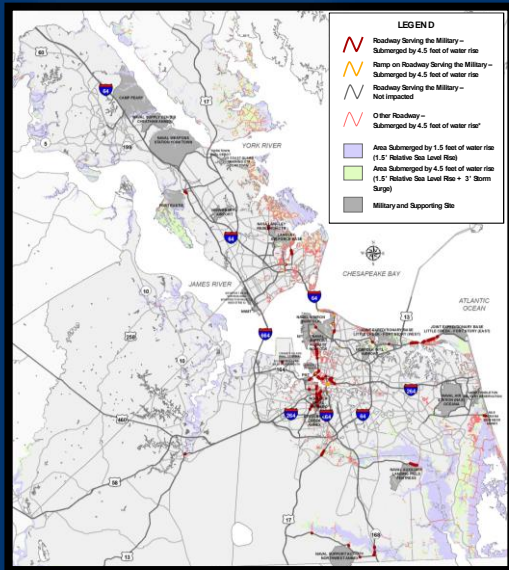
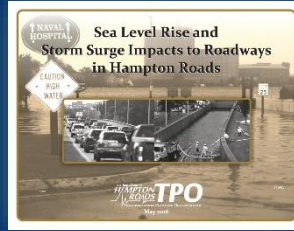
- Utilize best available sea level rise projections
- Explicitly account for construction timeline, project lifespan, criticality, and vulnerability to flooding
- Determine possible sea level rise impacts
- Perform benefit-cost analysis of adaptation options

HRTPO STUDIES – VULNERABILITY ANALYSES

2013



2016



Identify Vulnerabilities and Develop Adaptation Strategies

- Identify roadway segments vulnerable to flooding to develop adaptation strategies
- Raise awareness of potential flood locations to consider during design

Project Evaluation and Prioritization

- Use study results to add a “flooding vulnerability” component within the Project Prioritization Tool

**2025 – Plan to Update Study
(Resiliency Improvement Plan)**

STUDIES THAT HAVE INCORPORATED 2016 SLR/SS STUDY

- JBLE Fort Eustis JLUS – Jan 2018
- Hampton Roads Military Transportation Needs Study – 2018 Update – Jul 2018
- Isle of Wight County Transportation Study – Jul 2019
- Norfolk and Virginia Beach JLUS – Aug 2019
- Hampton-Langley Air Force Base JLUS Study Addendum: Resiliency and Adaptation – Aug 2019
- Historic Triangle Comprehensive Transportation Study – Jul 2020
- 2045 LRTP - 2021
- Portsmouth and Chesapeake JLUS – Apr 2021
- Gloucester County Transportation Study – Oct 2021
- JBLE Langley Transportation Management Plan (TMP) – Oct 2023
- Chesapeake Industrial Waterfront Study – Aug 2023
- Hampton Roads Freight Facilities Interactive Map – Aug 2023
- City of Hampton Comprehensive Transportation Study
- City of Chesapeake Comprehensive Plan – Feb 2024
- City of Portsmouth Local Studies (Safe Streets and Roads for All & OLDCC Grant) – Mar 2024

INTEGRATING ADAPTION STRATEGIES

- Adaptation strategies reduce potential impacts to ensure transportation system reliability and resiliency



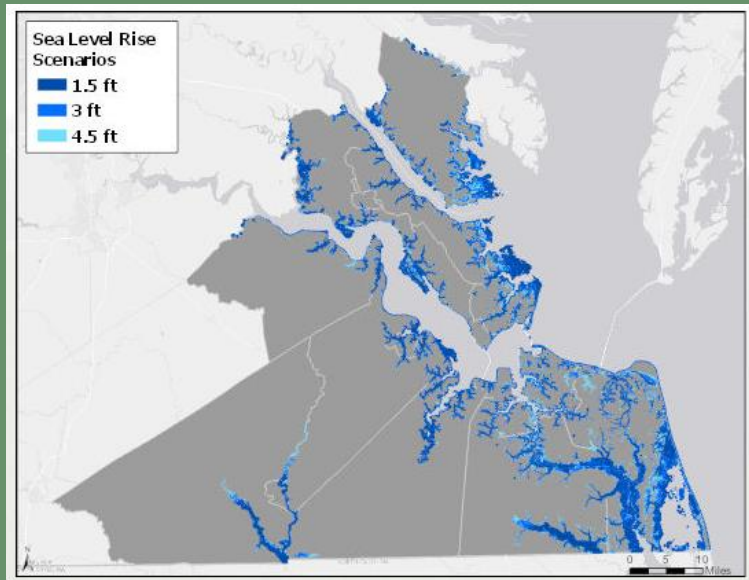
- **Wythe Creek Road widening project**
 - Coordination between Poquoson, Hampton, and NASA
 - Used inundation mapping tool and modeling to make design modifications



- **I-64 Southside High Rise Bridge project**
 - As a result of sea level rise planning efforts, VDOT increased bridge design height by 5-feet to account for future sea level rise

ENHANCING RESILIENCY CONSIDERATIONS IN THE LRTP

Sea Level Rise Scenarios



Scenario Planning



**Project Prioritization
Measures**



**Data-driven,
Objective,
Comprehensive Inputs**



**Resiliency Pilots with
Volpe and Fernleaf**

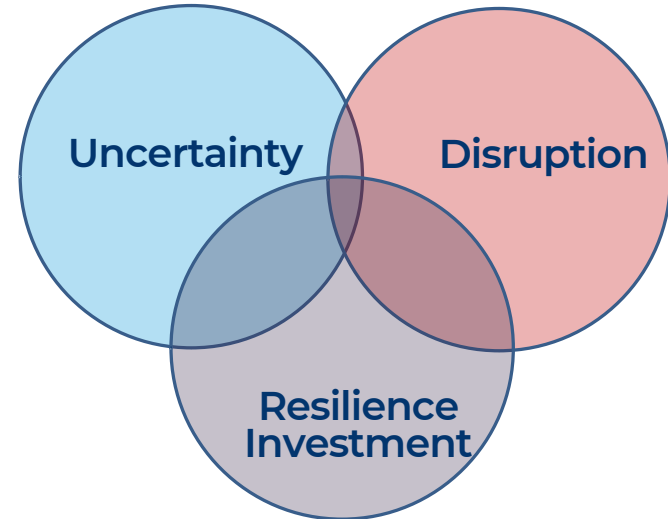
RESILIENCY PILOT WITH VOLPE

HRTPO Objectives with Volpe RDR Tool

- Model multiple flooding scenarios efficiently
- Support objective, data-driven resiliency measures for use in Project Prioritization Tool
 - Identify inundation and extent (low and high frequency events)
 - Quantify congestion as a result of flooding
 - Quantify congestion avoided from mitigating flooding
 - Cost-benefit ratio of resiliency improvements

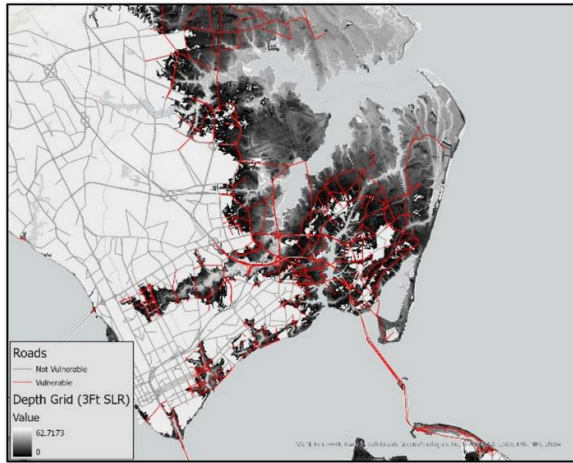
Modeling Uncertain Disruption Scenarios

- RDR Tool to explore a large scenario space to assess Network-wide effects of losing some assets (highway links)



VOLPE RDR TOOL OVERVIEW

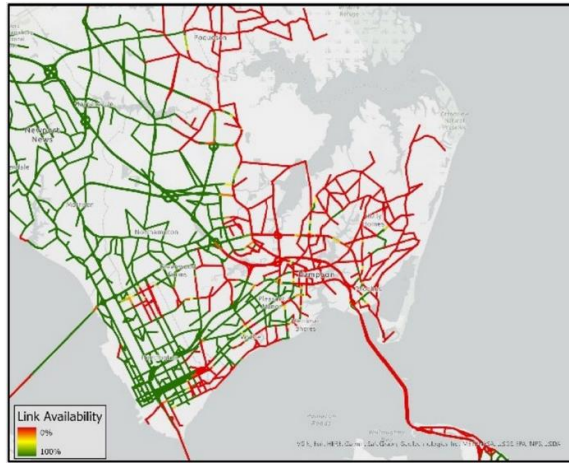
RDR EXPOSURE ANALYSIS TOOL



Maximum network exposure on each link

- Identify network assets vulnerable under given hazard condition

RDR LINK CAPACITY LOSS CALCULATION



Capacity reduction on each link

- Assess lost/reduced capacity under given hazard condition

PROJECT RANKING BY ROI, PERFORMANCE UNDER UNCERTAINTY



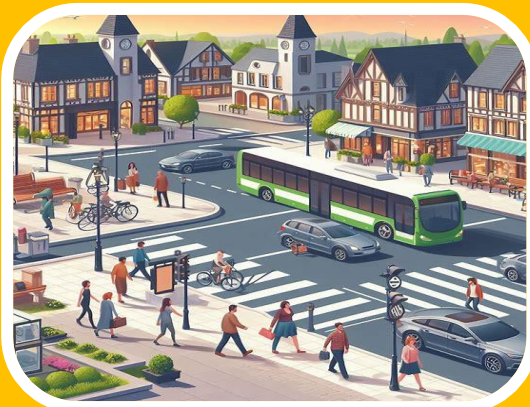
- Identify resiliency-focused projects that provide most benefit across range of hazard scenarios

Source: Volpe

2050 LRTP SCENARIO NARRATIVES



Greater Urban Growth



Greater Suburban Growth



Greater Inland/ Westward Growth



Sea Level Rise/Storm Surge Assumptions (based on Regional SLR Policy)

3-feet Sea Level Rise
10-year Storm Surge

3-feet Sea Level Rise
100-year Storm Surge

4.5-feet Sea Level Rise
100-year Storm Surge

VOLPE RDR TOOL: HRTPO PLANNING APPLICATIONS

Scenario Planning

- Multiple flooding scenarios

Candidate Project Identification

- Identification of high disruption assets for project consideration
- Project design/cost refinement incorporating resilience

Factors for Project Prioritization

- Vulnerability/exposure across scenarios (added equity and transit)
- Disruption severity/change in network performance
- Refinement of cost effectiveness measures

Fiscal Constraint

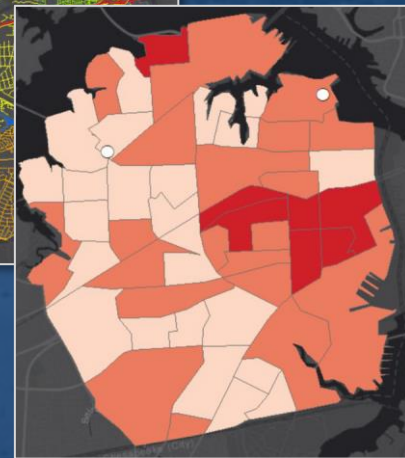
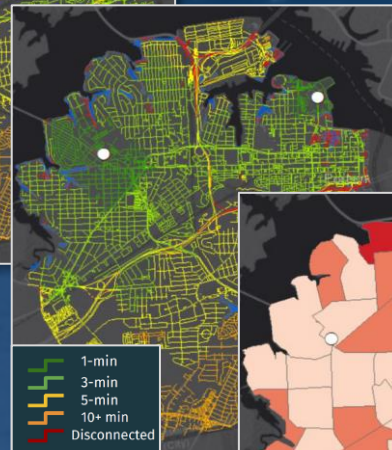
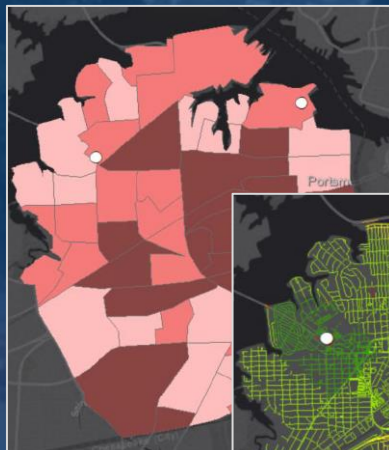
- Help identify critical projects to constrain in LRTP

Measuring Criticality and Vulnerability



RESILIENCE/ EQUITY PILOT WITH FERNLEAF

- Extreme weather/climate-induced events have had a disproportionate impact on socially vulnerable populations
- Build off Volpe RDR Tool and JLUS efforts
 - Data-driven objective measures to include in Project Prioritization
- Approach:
 - Screening Level Analysis
 - Combines Social Vulnerability with Roadway Network Analysis



EVACUATION ANALYSIS AND RECOMMENDATIONS

- **We have done evacuation analysis for decades**
 - <https://www.hrtpo.org/361/Evacuation>
- **Earlier recommendations:**
 - Lane reversal, using all tunnel capacity, etc.
- **Recent work:**
 - **Review of VDOT's Traffic Control Points document**
 - Staff reviewed the document and submitted detailed comments in January 2024.

